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7	Attorneys for Complainani	•	
8	BEFORE THE		
9	MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS		
10		CALIFORNIA	
	T. d. D. F. H. C. J. A. L. D. C. L. D. D. D. D. C. L. D.	G N- 900 2017 027762	
11	In the Matter of the Accusation/Petition to Revoke Probation Against:  ALAN BONSTEEL, M.D. 294 Cecilia Way Tiburon, CA 94920	Case No. 800-2017-037763	
12		DEFAULT DECISION AND ORDER	
13		[Gov. Code §11520]	
14		[Gov. Code §11320]	
15	Physician's and Surgeon's Certificate No. A	·	
16	50164		
17	Respondent		
18	PROCEDURAL BASIS OF DEFAULT		
19	1. On April 6, 2018, the Medical Board of California served a copy of the		
20	Accusation/Petition to Revoke Probation No. 800-2017-037763 by certified mail to Respondent's		
21	address of record with the Board, which was and is 294 Cecilia Way, Tiburon, CA 94920.		
22	(Exhibit Package, Exhibit 1 <sup>1</sup> Accusation/Petition to Revoke Probation, the related documents, and		
23	Declaration of Service and certified mail receipt card.)		
24	2. Respondent did not submit a Notice of Defense or otherwise respond to the		
25	Accusation. On April 23, 2018, an employee of the Attorney General's Office sent a courtesy		
26	Notice of Default by certified mail addressed to Respondent at his address of record, advising		
27	The evidence in support of this Default Decision and Order is contained in the "Exhibit		
28	Package"		

Respondent of the Accusation and providing Respondent with an opportunity to request relief from default. On May 11, 2018, the Attorney General's Office received the envelope returned and stamped "April 30, 2018, "Refused. Forward. Notify Sender of New Address Alan E. Bonsteel 10538 San Leandro Ave. Cupertino CA 95014-2756." On May 14, 2018, an employee of the Attorney General's Office sent by certified mail addressed to Respondent at 10538 San Leandro Ave. Cupertino CA 95014-2756, a courtesy Notice of Default, advising Respondent of the Accusation, and providing Respondent with an opportunity to request relief from default. (Exhibit Package, Exhibit 2: Courtesy Notices of Default, proofs of service, certified mail envelope stamped by U.S. Postal Service.)

### **FINDINGS OF FACT**

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3. Complainant Kimberly Kirchmeyer is the Executive Director of the Medical Board of California, Department of Consumer Affairs ("Board.") The charges and allegations in Accusation No. 800-2017-037763 were at all times brought and made solely in the official capacity of the Board's Executive Director.

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4. On November 20, 1991, the Board issued Physician's and Surgeon's Certificate No. A 50164 to Respondent. In a disciplinary action entitled "In the Matter of Accusation and Petition to Revoke Probation Against Alan Bonsteel, M.D.," Case No. 800-2015-011891, the Medical Board of California issued a decision, effective November 16, 2017, in which Respondent's Physician's and Surgeon's Certificate was revoked. However, the revocation was stayed and Respondent's Physician's and Surgeon's Certificate was placed on probation for a period of one year. That year of probation was ordered to commence at the conclusion of, and run consecutively to, the current five year probationary term imposed on Respondent on May 7, 2013, by the Board's prior Decision and Order in Medical Board Case No. 12-2009-200652. On March 8, 2018, an Administrative Law Judge granted Complainant's petition and issued an Interim Suspension Order prohibiting Respondent from the practice of medicine until the Board issues a final order in these proceedings. (Exhibit Package, Exhibit 3: certified copies of Decision and

$_{2}$	Certificate of License.)		
3	III		
4	6. On April 6, 2018, Respondent was served with an Accusation, alleging causes for		
5	discipline against Respondent. The Accusation and accompanying documents were duly served		
6	on Respondent. A Courtesy Notice of Default was thereafter served on Respondent. Respondent		
7	failed to file a Notice of Defense.		
8	V.		
9	7. The allegations of the Accusation are true as follows:		
0	On September 22, 2017, Neurological evaluator John Hixson, MD, met with Respondent to		
1	update his assessment, after two prior assessments requested by the Board in 2014 and 2016.		
2	Respondent told Dr. Hixson that he sees patients four days per week at Orchard Hospital, which		
3	Respondent described as "near Sacramento." Respondent also stated that he works at a separate		
4	clinic in Hollister, California, up to three days a week. He reported no inpatient hospital duties		
5	and does not perform any procedures, although he does occasionally perform suturing and		
6	gynecological examinations.		
7	During the neurological assessment portion of the examination, Dr. Hixson noted that		
8	Respondent was alert and oriented but he was unable to complete memory tasks. Dr. Hixson		
9	concluded that Respondent's cognitive performance has declined since his last assessment, to		
.0	such a degree that Respondent is now a danger to himself, patients and the public. Dr. Hixson's		
1	opinion is that it is unlikely that any treatment will improve Respondent's functioning enough to		
2	allow him to practice medicine safely. Dr. Hixson also believes that Respondent's lack of		
.3	appreciation for his own deficits will impede his ability to compensate for his deficits. (Exhibit		
4	Package, Exhibit 6: Declaration of Dr. Hixson.)		
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Order in Case No. 800-2015-011891 and Case No. 12-2009-200652; Interim Suspension Order;

## **DETERMINATION OF ISSUES** 1 2 Pursuant to the foregoing Findings of Fact, Respondent's license is subject to action 3 pursuant to section 822 in that his ability to practice medicine safely is presently impaired by 4 physical and/or mental illness. 5 II. 6 Pursuant to the foregoing Findings of Fact, Respondent's impaired ability to safely and 7 competently practice medicine constitutes cause to revoke his certificate by application of section 822. 9 **ORDER** 10 IT IS SO ORDERED that Physician's and Surgeon's Certificate No. A 50164, heretofore 11 issued to Respondent Alan Bonsteel, M.D., is revoked. 12 Respondent shall not be deprived of making a request for relief from default as set forth in 13 Government Code section 11520, subdivision (c), for good cause shown. However, such showing 14 must be made in writing by way of a motion to vacate the default decision and directed to the 15 Medical Board of California at 2005 Evergreen Street, Suite 1200, Sacramento, CA 95815 within 16 seven (7) days after service of the Decision on Respondent. 17 This Decision shall become effective on July 20, 2018 at 5:00 p.m. 18 It is so ORDERED June 22, 2018 19 20 MEDICAL BOARD OF CALIFORNIA 21 DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA 22 23 24 25 SF2018400176 21144175.doc 26 27

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STATE OF CALIFORNIA MEDICAL BOARD OF CALIFORNIA 1 XAVIER BECERRA Attorney General of California 2 MARY CAIN-SIMON. Supervising Deputy Attorney General 3 DAVID CARR Deputy Attorney General 4 State Bar No. 131672 455 Golden Gate Avenue, Suite 11000 5 San Francisco, CA 94102-7004 Telephone: (415) 510-3380 6 Facsimile: (415) 703-5480 Attorneys for Complainant 7 BEFORE THE 8 MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS 9 STATE OF CALIFORNIA 10 In the Matter of the Accusation and Petition Case No. 800-2017-037763 11 to Revoke Probation Against: 12 ALAN BONSTEEL, M.D. ACCUSATION AND PETITION 13 TO REVOKE PROBATION 294 Cecilia Way Tiburon, CA 94920 14 15 Physician's and Surgeon's Certificate No. A50164, 16 Respondent. 17 18 19 Complainant alleges: **PARTIES** 20 Kimberly Kirchmeyer (Complainant) brings this Accusation and Petition to Revoke 21 1. Probation solely in her official capacity as the Executive Director of the Medical Board of 22 California, Department of Consumer Affairs. 23 On November 20, 1991, the Medical Board of California issued Physician's and 24 2. Surgeon's Certificate Number A50164 to Alan Bonsteel, M.D. (Respondent). In a disciplinary 25 action entitled "In the Matter of Accusation and Petition to Revoke Probation Against Alan 26 Bonsteel, M.D.," Case No. 800-2015-011891, the Medical Board of California issued a decision, 27 effective November 16, 2017, in which Respondent's Physician's and Surgeon's Certificate was 28

revoked. However, the revocation was stayed and Respondent's Physician's and Surgeon's Certificate was placed on probation for a period of one year. That year of probation was ordered to commence at the conclusion of, and run consecutively to, the current five year probationary term imposed on Respondent on June 6, 2013, by the Board's Decision and Order in Medical Board Case No. 12-2009-200652. The particulars of these two disciplinary actions are set out below in the section labeled "Discipline Considerations."

3. Based on a clinical neurological assessment described herein, on March 8, 2018, an Administrative Law Judge granted Complainant's petition and issued an Interim Suspension Order prohibiting Respondent from the practice of medicine until the Board issues a final order in these proceedings.

#### **JURISDICTION**

- 4. This Accusation and Petition to Revoke Probation is brought before the Medical Board of California (Board), Department of Consumer Affairs, under the authority of the following laws. All section references are to the Business and Professions Code unless otherwise indicated.
- 5. Section 2227 of the Code provides that a licensee who is found guilty under the Medical Practice Act may have his or her license revoked, suspended for a period not to exceed one year, placed on probation and required to pay the costs of probation monitoring, or such other action taken in relation to discipline as the Board deems proper.
  - 6. Section 822 of the Code states:

"If a licensing agency determines that its licentiate's ability to practice his or her profession safely is impaired because the licentiate is mentally ill, or physically ill affecting competency, the licensing agency may take action by any one of the following methods:

- "(a) Revoking the licentiate's certificate or license.
- "(b) Suspending the licentiate's right to practice.
- "(c) Placing the licentiate on probation.
- "(d) Taking such other action in relation to the licentiate as the licensing agency in its discretion deems proper.

 "The licensing section shall not reinstate a revoked or suspended certificate or license until it has received competent evidence of the absence or control of the condition which caused its action and until it is satisfied that with due regard for the public health and safety the person's right to practice his or her profession may be safely reinstated."

7. The actions and incidents alleged herein occurred in California.

## FIRST CAUSE FOR DISCIPLINE

(Physical and/or Mental Impairment)

- 8. Respondent is subject to discipline under section 822 in that good cause exists to believe that Respondent's ability to practice medicine safely may be impaired by physical and/or mental illness.
- 9. On July 11, 2017, the California Highway Patrol issued a Notice of Priority Reexamination to Respondent after he was stopped for driving the wrong way on the freeway. The officer noted that Respondent was confused and disoriented, and that he had become lost while driving his regular route. The officer also noted that when he asked Respondent what year it is, Respondent answered "2071."
- Board Investigator Arlene Caballero for his quarterly review. Respondent began calling Caballero prior to 8 a.m., to say that he was in the area and intended to arrive early so that he would not be late to the interview, as he had done in the past. At around 9 a.m., Respondent called Caballero to say he could not find her office, and that he was at an office in unincorporated Walnut Creek. Caballero told Respondent to contact a security guard and ask for directions. Respondent called several additional times to say he could not find Caballlero's office. Caballero called the first office from which Respondent had called, and spoke with the person who had attempted to assist Respondent. After about three hours of Respondent having been lost, Investigator Caballero called the Pleasant Hill Police Department and requested that they help locate Respondent and check on his welfare; the officers succeeded in finding Respondent. Respondent did not meet with Caballero that day as requested, nor has he met with her thereafter, as requested and as required by his conditions of probation.

- 11. On September 22, 2017, Neurological evaluator John Hixson, MD, met with Respondent to update his assessment, after two prior assessments requested by the Board in 2014 and 2016. Respondent told Dr. Hixson that he sees patients four days per week at Orchard Hospital, which Respondent described as "near Sacramento." Respondent also stated that he works at a separate clinic in Hollister, California, up to three days a week. He reported no inpatient hospital duties and does not perform any procedures, although he does occasionally perform suturing and gynecological examinations.
- 12. When asked about the July incident in which the CHP reported that Respondent had been driving the wrong way on the freeway, Respondent said he had merely become lost, and the CHP officer was irritated with him for asking directions. Respondent denied that he had been driving the wrong way on the freeway.
- 13. During the neurological assessment portion of the examination, Dr. Hixson noted that Respondent was alert and oriented but he was unable to complete memory tasks. For example, when asked to repeat a story, Respondent was unable to recount the story, instead confabulating parts of the story and adding details that the examiner had not stated. Dr. Hixson concluded that Respondent's cognitive performance has declined since his last assessment, to such a degree that "he is now a danger to himself, patients and the public. Although he may be able to compensate for many of his deficits, it is more concerning to me to observe an apparent and significant drop in his cognitive abilities. This is most prominent in his executive functioning and memory domains, which are clearly vital (to) medical decision making."
- 14. Dr. Hixson counseled Respondent about his neurological findings and advised him to seek out the care of a neurologist and to undergo tests regarding possible reversible causes of dementia and possible neuro-imaging. Dr. Hixson opined that Respondent's longstanding memory difficulties would be inconsistent with reversible dementia, but recommended the tests, and also recommended that Respondent consider Alzheimer's disease treatment.
- 15. Dr. Hixson's opinion is that it is unlikely that any treatment will improve Respondent's functioning enough to allow him to practice medicine safely. Dr. Hixson also

believes that Respondent's lack of appreciation for his own deficits will impede his ability to compensate for his deficits.

16. As described above, Respondent's progressing cognitive impairment affects his ability to practice medicine safely and therefore warrants action by the Board under section 822.

## FIRST CAUSE TO REVOKE PROBATION

(Failure to Meet with Board Designee)

17. The allegations of paragraphs 9-16 above are incorporated herein as if set out in full. At all times after the effective date of Respondent's probation, Condition 13 of the Board's Decision and Order in Case No. 12-2009-200652 provides that Respondent shall be available in person upon request for interviews with Board designees. Respondent's probation is subject to revocation because he has failed to comply with Probation Condition 13. Condition 16 of the Board's Decision and Order states that if Respondent violates probation in any respect the Board, after giving Respondent notice and the opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed.

# **DISCIPLINE CONSIDERATIONS**

- 18. To determine the degree of discipline, if any, to be imposed on Respondent,
  Complainant alleges that Respondent has been subject to Board discipline on two prior occasions.
- 19. Respondent stipulated in 2013 that the allegations of Accusation 12-2009-200652 constituted cause for discipline. That Accusation, filed December 7, 2011, alleged acts of Gross Negligence, Prohibited Prescribing to an Addict, and Failure to Maintain Adequate Medical Records. Pursuant to Respondent's stipulation, the Board revoked his medical license, with the revocation stayed pending Respondent's successful completion of five years' probation commencing June 6, 2013.
- 20. On February 21, 2017, the Board filed Accusation and Petition to Revoke Probation No. 800-2015-011891 against Respondent, alleging new causes for discipline of Unprofessional Conduct, Failure to Maintain Accurate Records, and Violation of Laws. By a Decision and Order effective November 16, 2017, the Board revoked Respondent's medical license, but stayed the